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FM SECSTATE WASHDC
TO AMEMBASSY KIGALI

C O N F I D E N T I A L STATE 376682

FOR CHARGE ONLY FROM AF/C

E.O. 12356: DECL: OADR
TAGS: AMGT RW
SUBJECT: OFFICIAL - INFORMAL

1. CONFIDENTIAL - ENTIRE TEXT.

2. FOLLOWING IS THE TEXT OF THIS YEAR'S COUNTRY
DIRECTOR'S EVALUATION FOR RWANDA BASED UPON CONSULTATIONS
WITH WASHINGTON END USERS. IN THE INTEREST OF CANDOR,
DEPARTMENT INSTRUCTIONS LIMIT DISTRIBUTION OF THE CDE TO
THE CHIEF OF MISSION WITH A RECORD COPY TO INR/IL/RD.
YOU ARE ENCOURAGED TO SHARE THIS WITH YOUR STAFF AND
MEMBERS OF THE COUNTRY TEAM, AND CONSIDER THE
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RECOMMENDATIONS IN PREPARING YOUR ANNUAL REPORTING PLAN
FOR NEXT YEAR.

BEGIN TEXT

COUNTRY: RWANDA

POST: KIGALI

TYPES OF REPORTING EVALUATED: POLITICAL, MILITARY,
ECONOMIC, CULTURAL, BIOGRAPHIC

PERIOD OF EVALUATION: 4/01/93 TO 11/30/93

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AGENCIES/OFFICES PROVIDING FEEDBACK: COMMERCE, CIA, DOD,
INR, IO, RP

EVALUATOR: ARLENE RENDER, DIRECTOR

BACKGROUND AND GENERAL COMMENTS

OVERALL, KIGALI RECEIVED VERY HIGH MARKS FOR ITS
REPORTING, WHICH HAS BEEN TIMELY, ACCURATE, ANALYTICALLY
SOUND, AND VERY READABLE. WASHINGTON END-USERS
PARTICULARLY APPRECIATED YOUR EXCELLENT COVERAGE OF THE
PEACE PROCESS AND PEACEKEEPING ISSUES AND WE LOOK FORWARD
TO MORE REPORTS IN THIS CRUCIAL AREA. GIVEN THE RUSH OF
EVENTS--THE FEBRUARY OFFENSIVE AND SUBSEQUENT
HUMANITARIAN CRISES, THE PEACE TALKS, THE DEPLOYMENT OF
PEACEKEEPERS--POST REPORTING WAS NATURALLY ORIENTED TO
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SPOT REPORTS. HOWEVER, POST WAS VERY GOOD AT NOT ONLY
REPORTING THE FACTS BUT ALSO INCLUDING NECESSARY ANALYSIS
AND MAKING POLICY RECOMMENDATIONS WHERE APPROPRIATE.

WE APPRECIATED YOUR OBVIOUS GOOD CONTACTS WITHIN THE
GOVERNMENT, OPPOSITION (INCLUDING THE RPF), AND THE
MILITARY AND YOUR REGULAR CABLED MEMCONS WITH THESE
CONTACTS. ON A STYLISTIC LEVEL, YOUR REPORTS WERE
GENERALLY CONCISE, WITH VERY GOOD SUMMARIES, WHICH IS
ALWAYS APPRECIATED BY WASHINGTON END-USERS. ALTHOUGH
MORE REPORTING ON ECONOMIC ISSUES (PARTICULARLY THE
COUNTRY'S PRECARIOUS STRUCTURAL ADJUSTMENT POSITION) AND
ADDITIONAL REPORTING ON HUMAN RIGHTS ABUSES WOULD BE
WELCOME, WE UNDERSTAND THAT, AS AN SEP POST, YOUR
RESOURCES ARE STRETCHED THIN AND ADDITIONAL REPORTING
DEMANDS MAY BE DIFFICULT TO MEET.

REPORTING ON ISSUES

INTERNAL POLITICAL

YOU DID AN EXCELLENT JOB REPORTING ON AND EXPLAINING THE
SPLIT IN THE MAIN OPPOSITION PARTY, WHICH YOU CORRECTLY
POINTED OUT HAS VERY IMPORTANT IMPLICATIONS FOR THE
SUCCESS OF THE BROAD-BASED TRANSITIONAL GOVERNMENT (BBTG)
AND THE PEACE PROCESS AS A WHOLE (SEE "MDR VS. MDR" AND
SUBSEQUENT, KIG 2761, 2839, 2958, 3111, ETC.) YOUR SPOT

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REPORTS ON PREPARATIONS FOR THE BBTG (E.G., KIG 3224)
WERE VERY USEFUL IN JUDGING HOW THE PEACE PROCESS WAS
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PROCEEDING. THE STANDOUT ANALYTICAL PIECE IN THIS AREA
WAS KIG 3734 ("FORMING THE GTBE (TRANSITION
GOVERNMENT)"), WHICH PROVIDES AN EXCELLENT OVERVIEW OF
THE CURRENT AND EXPECTED FUTURE ROLES OF EACH OF THE
PARTIES TO THE COALITION GOVERNMENT.

ALTHOUGH THE MDR WAS WELL-COVERED, WASHINGTON END-USERS
EXPRESSED A DESIRE FOR MORE REPORTING ON THE OTHER
OPPOSITION PARTIES. WITH ELECTIONS DOWN THE ROAD, THIS
SORT OF REPORTING WILL HELP US MAKE JUDGMENTS ON THE
VARIOUS PARTIES' STRENGTHS AND PERHAPS GIVE US A BETTER
IDEA OF THEIR PROSPECTS AT THE POLLS. REPORTING ON THE
TYPES OF ALLIANCES THAT ARE EXPECTED TO BE CREATED ONCE
THE BBTG IS FORMED WOULD ALSO BE WELCOME. WE RECOGNIZE
THAT YOU MUST WORK WITH A LIMITED STAFF AND RESOURCES,
BUT IF AT ALL POSSIBLE WE'D LIKE TO SEE MORE REPORTING IN
THIS AREA.

PEACE TALKS/PEACE PROCESS

REPORTING IN THIS AREA CONTINUES TO BE OUTSTANDING. SPOT
REPORTING ON THE PROGRESS OF THE PEACE TALKS WAS
EXCELLENT. BOTH THE REPORTS FROM KIG'S DCM WHILE TDY IN
ARUSHA (E.G., DAR 2981) AND REPORTING FROM RWANDA (E.G.,
KIG 2396) WERE INVALUABLE IN KEEPING US UP-TO-DATE ON THE
LATEST TWISTS AND TURNS IN THE OFTEN COMPLEX
NEGOTIATIONS. KIG 1605 ("ARUSHA AND BEYOND") WAS A VERY
GOOD FORWARD-LOOKING ANALYTICAL PIECE ON THE STRAINS IN
THE GOVERNMENT AS IT GROPED FOR A SETTLEMENT WITH THE RPF.

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WITH THE PEACE TALKS HAVING CONCLUDED, YOUR REPORTING HAS
APPROPRIATELY SHIFTED ITS FOCUS TO FORMATION OF THE NEW
GOVERNMENT (SEE ABOVE) AND PROSPECTS FOR SUCCESS OF THIS
NEXT STAGE IN THE PEACE PROCESS. MOST NOTEWORTHY IN THIS
AREA WAS KIG 3060 ("THE RWANDAN PEACE PROCESS: PROBLEMS
AND PROSPECTS FOR IMPLEMENTING THE PEACE ACCORD). THIS
WAS AN EXCELLENT ANALYTICAL PIECE WHICH EXAMINED THE
TERMS OF THE FINAL ACCORDS, PROVIDED AN OVERVIEW OF WHAT
WE CAN EXPECT IN THE IMPLEMENTATION PHASE, MADE A STRONG

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CASE FOR QUALIFIED OPTIMISM, AND EMPHASIZED THE ROLE THAT THE U.S. AND THE INTERNATIONAL COMMUNITY COULD PLAY TO SUPPORT THE PROCESS. ONCE THE BBTG IS FORMED, IT WOULD BE PARTICULARLY USEFUL TO HAVE OCCASIONAL "REPORT CARDS" ON HOW WELL THE BBTG IS IMPLEMENTING THE ACCORDS.

PEACEKEEPING

END-USERS GREATLY APPRECIATED POST'S NUMEROUS REPORT ON UN AND OAU NMOG DEPLOYMENTS IN RWANDA. POST WAS SENSITIVE TO THE NEED FOR EFFECTIVE POLICY RECOMMENDATIONS, AS EXEMPLIFIED BY KIG 2720 ("PEACEKEEPING AND OBSERVING IN RWANDA"), IN WHICH THE EMBASSY PROPOSED U.S. SUPPORT FOR A STAGED DEPLOYMENT OF PEACEKEEPERS WITH INITIAL DEPLOYMENT IN KIGALI FOLLOWED BY REVIEW AND POSSIBLE FURTHER DEPLOYMENTS FOR LATER STAGES OF THE PEACE PROCESS. THIS WAS EXACTLY WHAT THE UN RECONNAISSANCE TEAM ENDED UP PROPOSING AND THE SECURITY COUNCIL ULTIMATELY DECIDED TO APPROVE. THIS TYPE OF AGGRESSIVE REPORTING HELPED YOUR ALLIES BACK HERE TO FORCE A DECISION ON THE PEACEKEEPING ISSUE, WITH THE

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END RESULT THAT A CONSENSUS ON UN ACTION WAS REACHED.

WE ALSO APPRECIATED YOUR IMPRESSIONS FROM THE LEADER OF THE UN RECONNAISSANCE MISSION (KIG 3188), WHICH PREDICTED EXACTLY WHERE THE FINAL UN REPORT WAS HEADED. ALSO WELL-RECEIVED WAS KIG 3326, WHICH HELPED US PREPARE FOR THE VISIT OF THE JOINT GOR/RPF DELEGATION TO PARIS, NEW YORK, AND WASHINGTON. REPORTS ON THE OAU NMOG (PARTICULARLY KIG 2373 AND 3825) CONTAIN VERY USEFUL THOUGHTS ON THE IMPORTANT CONTRIBUTIONS THAT THIS MODEST FORCE MADE TO THE PEACE PROCESS.

THE RECENT REPORT ON UNAMIR'S INVESTIGATION OF THE LATEST UPSURGE IN VIOLENCE (KIG 4193) WAS PARTICULARLY INSIGHTFUL. IT PROVIDES A GOOD VIEW OF THE TYPES OF ISSUES UNAMIR WILL BE FORCED TO MEDIATE AND THE REACTIONS RWANDANS MAY HAVE TO UNAMIR'S EFFORTS. WE LOOK FORWARD TO SEEING MORE REPORTING FROM THE MISSION ON THE OPERATIONS OF UNAMIR, PARTICULARLY AS DEPLOYMENT MOVES TOWARD COMPLETION AND THE BBTG IS FORMED. WE WILL BE LOOKING TO KIGALI FOR GUIDANCE IN EVALUATING PROGRESS OF THE MISSION. CRITICAL ANALYSIS OF UN MISSION REPORTS AND OPERATIONS WOULD BE ESPECIALLY HELPFUL.

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THE MILITARY

OVERALL, REPORTING ON THE MILITARY WAS GOOD. KIG 2265 ("THE MILITARY AND THE POLITICAL PROCESS"), A REQUIRED REPORT UNDER POST'S PRP, WAS A VERY GOOD ANALYSIS OF THE VARIOUS REGIONAL AND GENERATIONAL TENSIONS IN THE

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MILITARY AND OF THE PROSPECTS FOR MILITARY SUPPORT OF THE DEMOCRATIZATION PROCESS. THE REPORT'S CONCLUSION THAT THIS LATTER ISSUE WILL TURN ON THE SUCCESS OF FORCE INTEGRATION AND DEMOBILIZATION HELPED HIGHLIGHT THE CRITICAL IMPORTANCE OF THESE TWO SENSITIVE OPERATIONS. POST FOLLOWED THIS REPORT WITH A GOOD SUMMARY OF THE MILITARY'S PLANS FOR DEMOBILIZATION AND THE ASSISTANCE THAT THE GOR WILL NEED TO CARRY OFF THIS DIFFICULT OPERATION (KIG 2732), THUS BOLSTERING THE CASE BACK HERE TO IDENTIFY RESOURCES THAT THE U.S. MIGHT CONTRIBUTE.

THE REPORT FROM THE FRONT LINES (KIG 3325 "MILITARY CONDITIONS IN NORTHERN RWANDA") PROVIDED IMPORTANT INFORMATION INDICATING THAT THE CEASEFIRE WAS LIKELY TO CONTINUE TO HOLD, WHICH HELPED JUSTIFY THE ULTIMATE DEPLOYMENT OF PEACEKEEPERS. DESPITE THE RECENT UPSURGE IN VIOLENCE, THE PREDICTION HAS SO FAR HELD TRUE. POST MADE GOOD USE OF THE REGIONAL DATT, WHO WAS ABLE TO OBTAIN CURRENT RWANDAN ORDER OF BATTLE INFORMATION DURING HIS VISIT (YAOUNDE 6514). THIS NOT ONLY FILLED A KEY INFORMATION GAP BACK HERE BUT ALSO GAVE US A BETTER IDEA OF THE NUMBERS OF SOLDIERS THAT WILL HAVE TO BE DEMOBILIZED UNDER THE PEACE ACCORDS. GIVEN POST SMALL STAFF, YOU SHOULD CONTINUE TO MAKE GOOD USE OF THE REGIONAL DATT, PARTICULARLY FOR MORE TECHNICAL MILITARY REPORTS.

HUMAN RIGHTS

YOUR REPORTING ON APPARENT ACTS OF POLITICAL TERRORISM

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DIRECTED AT CIVILIANS (E.G., KIG 1410 AND 4117) AND PUBLIC FIGURES (E.G., KIG 3107, 4082, 4114) HAVE BEEN TIMELY AND USEFUL IN PROVIDING THEORIES FOR WHO MAY BE AT FAULT. POST IS ALSO TO BE COMMENDED FOR SUBMITTING A

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COMPREHENSIVE, BALANCED ANNUAL HUMAN RIGHTS REPORT IN A TIMELY MANNER DESPITE STAFF LIMITATIONS. THAT SAID, WASHINGTON END-USERS WOULD LIKE TO SEE MORE SPOT REPORTING ON HUMAN RIGHTS ISSUES. WE UNDERSTAND THAT THE HUMAN RIGHTS SITUATION IS INTRICATELY TIED TO THE PEACE/POLITICAL PROCESS AND THAT YOU HAVE PROVIDED AMPLE REPORTING ON THESE TWO OVERALL SUBJECTS. HOWEVER, WE SEE A NEED FOR MORE REGULAR REPORTING ON INDIVIDUAL INCIDENTS OF HUMAN RIGHTS ABUSES, WHICH WE KNOW STILL OCCUR.

SOCIAL/ENVIRONMENTAL

THE TOPIC OF AIDS CONTINUES TO BE A PRIORITY CONCERN AMONG POLICYMAKERS IN WASHINGTON. YOUR REPORT ON AIDS IN RWANDA (KIG 3881) WAS OUTSTANDING -- BOTH COMPREHENSIVE AND WELL-RESEARCHED. YOUR DETAILED REPORT ON THE EFFECTS OF THE WAR ON THE OPERATION ON THE KARISOKE RESEARCH CENTER (KIG 1873 AND 1935) WERE ALSO VERY WELL-RECEIVED. WE RECEIVE MANY INQUIRIES ABOUT THE STATUS OF THE GORILLA POPULATION IN RWANDA AND APPRECIATE WHATEVER REPORTING YOU CAN PROVIDE IN THIS AREA.

POLITICAL EXTERNAL

HABYARIMANA'S VISIT IN OCTOBER PROVIDED POST WITH A
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UNIQUE OPPORTUNITY TO LAY OUT POST'S THINKING ON SOME OF THE KEY BILATERAL ISSUES. YOU MADE THE VERY MOST OF THIS OPPORTUNITY IN YOUR CABLE SETTING THE SCENE FOR THE VISIT (KIG 3586). THE CABLE WAS AN EXCELLENT BRIEFER, PRESENTING--IN VERY SUCCINCT FASHION--HABYARIMANA'S KEY OBJECTIVES AND WHAT POST WANTED WASHINGTON TO GET OUT OF THE VISIT. WASHINGTON INTERLOCUTORS RELIED HEAVILY ON THIS CABLE, WHICH SET A GOOD BLUEPRINT FOR THE VISIT.

POST'S REPORTING ON THE REGIONAL EFFECTS OF THE BURUNDI CRISIS HAVE BEEN FIRST-RATE. ANALYTICAL REPORTS SUCH AS KIG 3854 ("BURUNDI COUP: RWANDA REACTION") MADE CLEAR JUST HOW IMPORTANT THIS EVENT HAS BEEN IN RWANDA, AND HIGHLIGHT HOW THE FAILED COUP ATTEMPT AND SUBSEQUENT ETHNIC VIOLENCE ACROSS RWANDA'S SOUTHERN BORDER WILL MAKE IMPLEMENTATION OF THE RWANDAN PEACE ACCORDS ALL THE MORE DIFFICULT. KIG 3937, CONCERNING THE RPF'S ATTITUDE TOWARD THE COUP, PROVIDED VERY USEFUL, TIMELY INFORMATION TO HELP ANSWER THE IMPORTANT QUESTION OF RPF

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INVOLVEMENT. SPOT REPORTS ON PALIPEHUTU ACTIVITY IN RWANDAN REFUGEE CAMPS (E.G., KIG 4084) HAVE BEEN VERY HELPFUL IN JUDGING THE SERIOUSNESS OF THE EXTERNAL THREAT TO BURUNDI AND THE OVERALL THREAT TO REGIONAL STABILITY.

WHILE BILATERAL AND REGIONAL SUBJECTS WERE WELL-COVERED, RWANDA'S VIEWS ON BROADER INTERNATIONAL ISSUES RECEIVED LITTLE COVERAGE. GIVEN THE MANY OTHER, MORE IMPORTANT ISSUES THAT POST MUST ADDRESS AND YOUR LIMITED STAFF, THIS IS ENTIRELY UNDERSTANDABLE. HOWEVER, WITH RWANDA TAKING A SEAT ON THE SECURITY COUNCIL FOR THE FIRST TIME IN ITS HISTORY, MORE REPORTING ON RWANDA'S OVERALL

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FOREIGN POLICY VIEWS WILL BE NECESSARY IN THE FUTURE.

REFUGEES/DISPLACED

YOUR REPORTING ON THE PEACE PROCESS (PARTICULARLY KIG 3060) WAS VERY USEFUL IN UNDERSTANDING THE DIFFICULTIES THAT LIE AHEAD IN IMPLEMENTATION OF THE PEACE ACCORDS, INCLUDING THE PORTIONS RELATING TO REPATRIATION OF RWANDAN REFUGEES. YOU WERE ALSO VERY QUICK TO ASSESS AND REPORT ON THE RECENT INFUX OF BURUNDI REFUGEES AND THE RESPONSE OF THE INTERNATIONAL COMMUNITY. CABLES SUCH AS KIG 3855, 3874, 3935, 3970, AND 3993 KEPT US CONTINUALLY UP-TO-DATE ON THE BURUNDI REFUGEE PROBLEM AND WE LOOK FORWARD TO CONTINUED REPORTING IN THIS AREA. END-USERS ALSO APPRECIATED YOUR REGULAR UP-DATES ON THE STATUS OF THE LARGE DISPLACED POPULATION (E.G., KIG 1769, 2309, AND 3204), AS WELL AS THE HELPFUL OVERVIEW OF UN AND ICRC PROGRAMS (KIG 1593). USAID'S WORK WITH ICRC AND OTHER DONORS TO COMBAT THE PROBLEM OF FOOD DIVERSION WAS BOTH WELL-RECEIVED AND WELL-REPORTED (KIG 2030, 2529, 2819, 3036, AND 3650). GIVEN POST'S LIMITED STAFF, WE ENCOURAGE YOU TO CONTINUE TO RELY ON THE EXPERTISE OF THE AID MISSION FOR THIS TYPE OF REPORTING.

ECONOMIC ISSUES

END-USERS EXPRESSED A GENERAL DESIRE FOR MORE REPORTING IN THIS AREA, BUT UNDERSTOOD THAT GIVEN POST'S SEP STATUS AND OTHER REPORTING COMMITMENTS, THIS DESIRE MAY BE

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DIFFICULT TO SATISFY. ONE VERY GOOD REPORT WAS KIG 2856
("WORLD BANK - RWANDA - CATASTROPHIC CONSEQUENCES FOR THE
PEACE INITIATIVE"), WHICH WAS A REAL WAKE-UP CALL THAT
SPURRED POLICYMAKERS INTO CONVENING A MEETING WITH WORLD
BANK OFFICIALS AND OTHER DONORS. WHILE THE REPORT MAY IN
THE END HAVE BEEN SLIGHTLY MORE DIRE IN TONE THAN ACTUAL
CIRCUMSTANCES WARRANTED, IT HAD ITS INTENDED EFFECT OF
PUTTING IFIS ISSUES ON THE FRONT BURNER WHERE THEY
BELONG. THE GOR WILL UNDOUBTEDLY CONTINUE TO SEEK OUR
SUPPORT ON IFIS ISSUES. (HABYARIMANA SPENT MUCH OF HIS
VISIT DISCUSSING THE NEED FOR U.S. SUPPORT FOR RWANDA'S
NEW STRUCTURAL ADJUSTMENT PROGRAM.) TO ADEQUATELY
RESPOND TO THE GOR'S CONCERNS, WE WILL CONTINUE TO NEED
AS MUCH INFORMATION AS POSSIBLE ON THIS SUBJECT.

ONE OF THE MOST INTERESTING ECONOMIC CABLES WAS KIG 3418,
WHICH REPORTED IN DETAIL ON THE RPF'S VIEWS ON FUTURE
ECONOMIC POLICY. POST ALSO DID A GOOD JOB REPORTING ON
EXISTING AND POSSIBLE FUTURE U.S. INVESTMENT (KIG 2116 ON
THE AMERICAN TEA FACTORY'S OPERATION IN THE WAR ZONE AND
KIG 3724 ON ATN'S INTEREST IN INVESTING IN RWANDATEL) AND
ON THE EFFECTS OF THE NEW COFFEE RETENTION SCHEME ON THE
RWANDAN ECONOMY (KIG 3774). YOUR INITIAL REPORT ON THE
EFFECTS OF THE WAR ON THE RWANDAN ECONOMY (KIG 1537) WAS
VERY MUCH APPRECIATED. WHILE SUCH REPORTS OFTEN RELY ON
GENERAL IMPRESSIONS, KIG 1537 CONTAINED WELL-NEEDED HARD
ECONOMIC DATA AND FIRST-HAND IMPRESSIONS FROM THOSE IN
THE KNOW. WE ARE HAPPY TO SEE THAT YOU HAVE RECENTLY
FOLLOWED UP WITH TWO NEW, EQUALLY THOROUGH REPORTS ON THE
EFFECTS OF THE WAR ON THE ENERGY AND ECOTOURISM SECTORS
(KIG 3994 AND 4346) AND THAT MORE SUCH REPORTS ARE TO
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FOLLOW. THIS SHOULD GO A LONG WAY TO SATISFYING THE
DESIRE FOR ADDITIONAL ECONOMIC REPORTING.

BIOGRAPHIC/LEADERSHIP REPORTING

IN GENERAL, BIOGRAPHIC REPORTING WAS GOOD. THE STANDOUT
PIECE IN THIS AREA WAS KIG 2530, WHICH PROVIDED DETAILED
BIO DATA ON MEMBERS OF THE RPF DELEGATION IN ARUSHA.
SINCE MANY OF THESE INDIVIDUALS WILL PROBABLY PLAY A ROLE
IN THE BBTG ONCE IT FORMS, THIS CABLE SHOULD PROVE VERY
USEFUL AND TIMELY. SOME HELPFUL BIO INFORMATION ON THE
NEW CABINET WAS PROVIDED IN THE GENERAL REPORTING CABLE
KIG 2652 ("TRANSITION GOVERNMENT EXTENDED - MDR

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SPLITS"). HOWEVER, SEPARATE, LONGER BIOS FOR THE KEY PLAYERS IN THE TRANSITION GOVERNMENT -- SUCH AS THE PM, FM, AND NEW DEFENSE MINISTER -- WOULD HAVE BEEN USEFUL. ONCE THE BBTG IS FORMED, WE WILL NEED ADDITIONAL BIO INFORMATION ON THE NEW CABINET.

EVALUATION OF LAST REPORTING PLAN

YOU DID VERY WELL REPORTING ON THE PEACE PROCESS, WHICH WAS THE CHIEF POLICY FOCUS IN YOUR LAST REPORTING PLAN. YOUR REPORTING ON THE INTERNAL POLITICAL SCENE ADDRESSED THE SECOND PRIORITY, WHICH WAS PROGRESS TOWARD DEMOCRACY. AS NOTED ABOVE, WE COULD HAVE USED MORE REPORTING ON HUMAN RIGHTS AND STRUCTURAL ADJUSTMENT, THE TWO OTHER MAIN POLICY PRIORITIES IN YOUR PRP.

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YOU TURNED IN TWO SUPERB ANALYTICAL PIECES, AS REQUIRED BY THE PRP: "FORMING THE GTBE" (KIG 3734) AND "THE MILITARY AND THE POLITICAL PROCESS" (KIG 2265). ALTHOUGH YOU MISSED SOME PLANNED REPORTS, IN MOST CASES THE SITUATION WAS NOT YET RIPE FOR AN ANALYTICAL REPORT (E.G., REFUGEE REPATRIATION, WHICH IS NOT EXPECTED TO HAPPEN FOR SOME TIME) OR EVENTS INTERVENED WHICH NECESSITATED NEW REPORTING PRIORITIES (E.G., NOVEMBER SAW POST'S FOCUS SHIFT TO THE UN DEPLOYMENT AND THE BURUNDI CRISIS, WHICH PROBABLY PUSHED THE PLANNED REPORT ON THE RWANDAN PRESS BACK FOR A LATER, LESS PRESSURED TIME).

ON THE BIO FRONT, WE WERE PLEASED THAT YOU TOOK THE INITIATIVE TO OBTAIN AND REPORT ON INFORMATION ON RPF LEADERS (KIG 2530), A TARGET WHICH WAS NOT EVEN IN YOUR PRP; HOWEVER, WE WOULD HAVE LIKED TO HAVE SEEN THE PROMISED REPORTS ON THE PRESIDENT'S ENTOURAGE AND PRESIDENTIAL HOPEFULS.

NEW OR AUGMENTED NEEDS FOR POST REPORTING

IMPLEMENTATION OF THE PEACE ACCORDS SHOULD REMAIN THE MAIN FOCUS OF POST REPORTING FOR THE FORESEEABLE FUTURE. WASHINGTON NEEDS GOOD COVERAGE ON EVERY PHASE, FORMATION AND OPERATION OF THE BBTG, FORCE INTEGRATION, DEMOBILIZATION, REFUGEE RETURN, ELECTIONS, ETC. THIS WILL CERTAINLY TAKE UP THE BULK OF POST'S REPORTING TIME. THE RECENT UPSURGE IN VIOLENCE IS A WELL-NEEDED

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REMINDER THAT POST MUST STAY ON ITS TOES AND BE READY TO
REPORT ON AND REACT QUICKLY TO CHANGES IN THE SECURITY

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PICTURE. THE ARRIVAL OF UN PEACEKEEPERS MEANS THAT POST
WILL HAVE TO DEVOTE MUCH OF ITS REPORTING TO UNAMIR'S
ACTIVITIES IN RWANDA. PEACEKEEPING IS A TOP POLICY FOCUS
WHICH RECEIVES A GREAT DEAL OF ATTENTION, BOTH WITHIN THE
GOVERNMENT, INTERNATIONALLY, AND IN THE PRESS. WE WILL
NEED TO BE KEPT AS UP-TO-DATE AS POSSIBLE ON THE PROGRESS
OF THE UNAMIR MISSION. IN ADDITION, THE NEW CRISIS IN
BURUNDI, AND ITS EFFECTS ON RWANDA AND THE REGION, WILL
ALSO NEED CLOSE FOLLOWING. POST HAS ALREADY MADE A GOOD
START ON THESE TWO NEW ISSUES AND SHOULD CONTINUE THE
GOOD WORK.

EFFECT OF RESOURCE CONSTRAINTS ON REPORTING

WE ARE KEENLY AWARE THAT KIGALI, AS AN SEP POST, HAS
SIGNIFICANT STAFFING LIMITATIONS AND MUST CAREFULLY SET
REPORTING PRIORITIES. YOU SHOULD BE REALISTIC IN YOUR
NEXT REPORTING PLAN AND FOCUS YOUR REPORTING ON ISSUES
AND DEVELOPMENTS THAT REALLY MERIT WASHINGTON ATTENTION,
SUCH AS THE IMPLEMENTATION OF THE PEACE ACCORDS,
DEMOCRATIZATION, UN ACTIVITIES, INTERNAL SECURITY ISSUES,
REFUGEES, HUMAN RIGHTS, THE BURUNDI CRISIS, AND THE
COUNTRY'S MACRO-ECONOMIC (SAP) PROBLEMS. WE ENCOURAGE
YOU TO RELY ON OTHER AGENCIES IN MEETING YOUR REPORTING
REQUIREMENTS (PARTICULARLY AID FOR MACRO-ECONOMIC ISSUES).

STATUS OF RECOMMENDATIONS FROM PREVIOUS EVALUATION

YOU CONTINUED TO PROVIDE EXCELLENT REPORTING ON THE
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DOMESTIC POLITICAL SCENE AND THE PEACE PROCESS, AND
FOLLOWED MANY OF THE SUGGESTIONS FROM THE LAST EVALUATION
TO IMPROVE YOUR OVERALL REPORTING. AMONG THE KEY
RECOMMENDATIONS THAT YOU FOLLOWED WERE: MORE
OTHER-AGENCY REPORTING (E.G., THE USAID REPORTS ON THE
DISPLACED AND ON IFIS ISSUES), ONE-TIME MILITARY
REPORTING TO PROVIDE BASELINE MILITARY DATA (IN
PARTICULAR THE ORDER OF BATTLE INFORMATION OBTAINED
DURING THE DATT VISIT), AND MORE FRONT CHANNEL CABLES TO

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MAKE A RECORD OF THE INFORMATION THAT IS OFTEN PASSED TELEPHONICALLY. WE ALSO NOTICED A MORE BALANCED APPROACH TO THE REPORTING ON THE RPF, A WELCOME CHANGE FROM PAST PERCEPTIONS OF A POSSIBLE REPORTING BIAS TOWARD THE GOR.

YOU WERE LESS SUCCESSFUL AT EXPANDING YOUR REPORTING IN THE BIOGRAPHIC, ECONOMIC, AND HUMAN RIGHTS AREAS. IN ADDITION, BECAUSE THE PEACE PROCESS PROCEEDED MORE SLOWLY THAN EXPECTED, SOME OF THE AREAS WHERE ADDITIONAL REPORTING WAS PROJECTED WERE NOT YET RIPE FOR COVERAGE (E.G., MILITARY INTEGRATION / DEMOBILIZATION / REHABILITATION / RECONSTRUCTION / REFUGEE REPATRIATION).

GUIDANCE, FEEDBACK FROM THE DEPARTMENT

AF/C WILL CONTINUE TO USE THE O-I CHANNEL TO PROVIDE FEEDBACK ON REPORTING AND WILL ENDEAVOR TO PROVIDE FRONT CHANNEL FEEDBACK FOR MAJOR REPORTING EFFORTS FROM POST. DEPARTMENT'S OWN FRONT-CHANNEL REPORTING CABLES, SUCH AS THOSE ON THE HABYARIMANA VISIT, ALSO SERVED A FEEDBACK PURPOSE BY ILLUSTRATING THE TYPES OF ISSUES WASHINGTON

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MUST ADDRESS AND ON WHICH REPORTING WOULD BE MOST HELPFUL (E.G., HABYARIMANA'S FOCUS ON STRUCTURAL ADJUSTMENT PROBLEMS). WITH THE RECENT PRESS OF BUSINESS (THE UN PKO AND THE BURUNDI CRISIS IN PARTICULAR), FORMAL FEEDBACK HAS SUFFERED SOMEWHAT, ALTHOUGH O-I'S AND PHONE KUDOS AND REPORTING REQUESTS HAVE PICKED UP THE SLACK TO SOME EXTENT. DEPARTMENT PLANS TO INCREASE FEEDBACK IN THE FUTURE.

SUMMARY OF RECOMMENDATIONS:

-- CONTINUE THE FOCUS ON THE PEACE PROCESS, REPORTING ON ALL PHASES WITH PERIODIC REPORT CARDS ON PEACE IMPLEMENTATION

-- CONTINUE TO ADDRESS NEW ISSUES, SUCH AS THE UNAMIR DEPLOYMENT AND THE BURUNDI CRISIS

-- CONTINUE TO FOLLOW THE SECURITY SITUATION VERY CLOSELY AND REPORT ON ANY CHANGE IN THE SECURITY PICTURE

-- CONTINUE TO MAKE USE OF THE REGIONAL DATT AND OTHER AGENCIES (AID, USIS) FOR REPORTING ON SUBJECTS WITHIN

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THEIR AREAS OF EXPERTISE

-- PROVIDE BIOGRAPHIC REPORTS ON THE KEY MEMBERS OF THE
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-- INCREASE REPORTING ON GOR VIEWS ON BROADER
INTERNATIONAL ISSUES, TO THE EXTENT THESE VIEWS AFFECT
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GOR POSITIONS IN THE SECURITY COUNCIL.

-- SUBJECT TO RESOURCE LIMITATIONS, ENDEAVOR TO AUGMENT
REPORTING IN THE FOLLOWING AREAS:

- OPPOSITION PARTIES AND POSSIBLE ALLIANCES WITHIN THE
BROAD-BASED TRANSITIONAL GOVERNMENT

- HUMAN RIGHTS, PARTICULARLY SPOT REPORTING OF INDIVIDUAL
CASES OF HUMAN RIGHTS ABUSES

- BIOGRAPHIC REPORTING ON THE PRESIDENT'S ENTOURAGE AND
PRESIDENTIAL HOPEFULS

- ECONOMIC REPORTING, PARTICULARLY THE GOR'S
MACRO-ECONOMIC POSITION AND ITS STRUCTURAL ADJUSTMENT
PROGRAM.

CHRISTOPHER

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